Federal-Aid Highway Program Federal Fiscal Year 2003 Report



Arizona Department of Transportation Financial Management Services Office of Resource Administration

FEDERAL-AID HIGHWAY PROGRAM

Introduction

This document is intended to give an overview of the Federal-aid Program and its impacts on Arizona. There are four major sections in the report: (1) Overview of the Federal-aid Program; (2) Arizona Federal funding highlights for fiscal year 2002-2003; (3) Federal-aid Highway Program Characteristics; and (4) Federal-aid Highway Program Descriptions.

The first section gives a general overview of how the Federal-aid Program is financed, the authorization process and a discussion of the apportionment, allocation and obligation authority processes. The second section deals with Arizona Federal funding highlights for fiscal year 2002-2003. The last two sections are devoted to characteristics of the core programs, including eligibility, limitations, apportionment formulas and descriptions of the funding categories.

•	Program Overview	Page 2 - 4
•	Federal Funding for Arizona - FY 2002-2003 Status	Page 5 - 11
•	Federal-aid Highway Program Characteristics	Page 12 - 14
•	Federal-aid Highway Program Descriptions	Page 15 - 20

THE FEDERAL-AID HIGHWAY PROGRAM

Program Overview

The Federal-aid Highway Program is financed from the proceeds of motor fuel and other highway related excise taxes deposited in the Federal Highway Trust Fund (HTF). The Federal-aid Highway Program is a Federally assisted, state administered program, which distributes Federal funds to the states for the construction and improvement of urban and rural highway systems. On Federal-aid highway projects, a state (or local entity qualified for certification acceptance through the state) develops the plans, lets the contracts, and supervises the construction. The highways remain under the administrative control of the state or local government responsible for their operation and maintenance.

Using revenues in the Highway Account of the Highway Trust Fund, the Federal Highway Administration (FHWA) reimburses states for expenditures related to approved highway projects. The FHWA distributes these revenues to states based on apportionment and allocation criteria. Authorization is the process by which Congress authorizes the expenditure of Federal revenues on Federal programs. For the program, authorization has been, and continues to be on a multi-year basis. In recent years the authorization has been for a six-year period. The most recent Highway Transportation Act, Transportation Equity Act for the 21st Century (TEA-21), authorized funding for six years, beginning in 1998. For each Federal fiscal year, the FHWA apportions the authorized funding among the states according to formulas that are established in authorizing statutes. The distribution of Federal funds that do not have a statutory formula is called an "allocation" rather than an "apportionment".

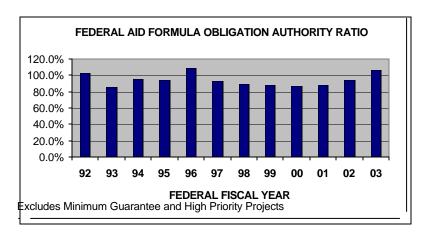
Current law requires that the cash balance of the Highway Account of the HTF, plus projected revenues for the next two years, must be sufficient to repay all unpaid obligations before any additional apportionments of revenues can be made from the HTF. As a result, and unlike most Federal programs, the flow of Federal funding to states for highway projects does not depend on timely appropriation of revenues by Congress as funding is provided through trust-funded contract authority rather than appropriated budget authority.

THE FEDERAL-AID HIGHWAY PROGRAM

Distribution of Obligation Authority

The obligation limitation is the amount of authorized funding that Congress allows states to obligate in an individual year. The process of determining the annual obligation limitation begins when Congress establishes annual domestic discretionary spending caps - the amount of Federal dollars that can be spent on all domestic, non-entitlement programs in a given year. Once budget caps are determined, Congress distributes spending levels across different program areas, and a targeted level of outlays for highway spending is determined. Congress then establishes the amount of highway funding that can be obligated in the given year. This level often is below the authorized annual level, and serves as a limit on the total obligation in that particular year.

Once Congress establishes an overall obligation limitation, the FHWA distributes Obligation Authority to states proportionately to each state's share of apportioned and allocated revenues. The actual ratio of Obligation Authority to apportionments and allocations may vary from state to state because some Federal-aid programs are exempt from the obligation limitation. A state's Obligation Authority (unlike its apportionments and allocations of authorized funding) must be used before the end of the fiscal year for which it is made available; if not, it will be distributed to other states. The reallocation of Obligation Authority is referred to as the August Redistribution.



THE FEDERAL-AID HIGHWAY PROGRAM

Federal Apportionments and Allocations

For most of the Program components, the Authorization Act sets the distribution of spending authority among states. The primary methods used to distribute authorized Federal highway revenues are apportionment and allocation.

(a) APPORTIONMENTS. The contract authority created by authorization acts such as ISTEA and TEA-21 is distributed annually among the states using a process called apportionment of revenues. Apportionments are the maximum amount of contract authority that each state can expend for projects in specific programs. For each fiscal year, the FHWA has responsibility for apportioning authorized funding for the various programs among the states according to formulas established in the authorizing statute. Apportionment factors include: lane miles, vehicle miles traveled, taxes paid into the HTF, diesel fuel usage, etc. Each program has a unique set of factors which determine the apportionments to the states. Annual apportionments are generally made on October 1st, the first day of the Federal fiscal year.

(b) ALLOCATIONS. While most Federal-aid funds are distributed to states through apportionments, some funding categories do not contain legislatively mandated apportionment formulas. Distribution of revenues, where there are not statutory formulas, is based on criteria determined administratively by the Federal Department of Transportation or as provided in a statute.

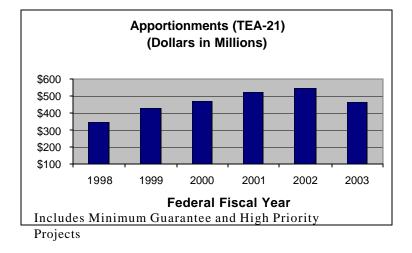
Apportionment formulas have been designed historically to ensure distribution of Federal revenues among states according to program needs, but are also increasingly intended to provide states a share of total HTF revenue relatively close to their payments into the HTF. ISTEA included provisions designed to help states achieve a closer ratio of revenues from the HTF to payments into the HTF (equity provisions) and to assure that no state would suffer a dramatic decline from one year to the next in its Federal-aid apportionment (the hold harmless rule).

The Transportation Equity Act for the 21st Century (TEA-21) was enacted into law on June 9, 1998, providing Federal funding through Fiscal Year 2003. TEA-21 provides Arizona with a record amount of Federal-aid revenue. TEA-21 Arizona funding levels totaled \$2.8 billion over the six-year period. This level is 84% higher than the amount provided under the prior Federal Transportation Act (ISTEA). On an average annual basis, the Department received \$356 million in Federal-aid apportionments with another \$110 million allocated to local governments.

Fiscal Year 2002-2003 Highlights

Apportionments

Total apportionments for Federal fiscal year 2003 totaled \$468.2 million, compared to \$546.1 million in FY 2002. Through the six years of TEA-21, total Federal-aid apportionments available to Arizona have averaged \$466.1 million.

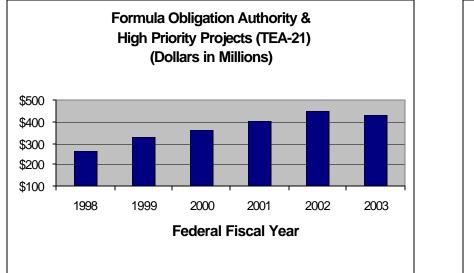


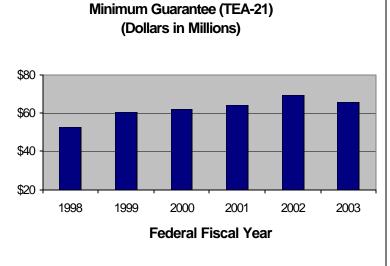
Formula Obligation Authority & <u>High Priority Projects</u>

Formula Obligation Authority and High Priority Projects totaled \$428.3* million in FY 2003. This compares to \$445.2 million in FY 2002.

Minimum Guarantee

Minimum Guarantee Spending Authority totaled \$65.9* million in FY 2003. An additional \$4.0 million of Minimum Guarantee apportionments is subject to the Formula Obligation Authority, for a total of \$69.9 million in Minimum Guarantee apportionments. This compares to \$73.4 million in FY 2002.





* \$428.3 million plus \$65.9 million = Total Obligation Authority of \$494.2 million

Other Allocations

Other allocations received in FY 2003 totaled \$15.4 million. This compares to \$21.8 million in FY 2002. Arizona received \$6.0 million in Federal Grant funds. \$4m is for construction of State border safety inspection facilities at the US/ Mexico border at the Nogales Maricopa cargo port of entry. \$2m is for construction of a Strategic Weigh and Inspection Facility at the Douglas port of entry.

Other allocations include Indian Reservations, Local Transportation Assistance Program, Minority Business Program, Intelligent Transportation, Motor Carrier Safety and Transportation Research.

	Other Allocations	
	(Dollars in thousands)	
INDIAN RESERVATIONS		\$447
TAX EVASION		7
MINORITY BUSINESS SUPPO	RT SERVICES	336
LOCAL TRANSPORTATION AS	SISTANCE PROGRAM	140
MINORITY BUSINESS PROGE	RAM	130
NATIONAL CORRIDOR PLANN	ING & DEVELOPMENT PROGRAM	6,000
INTELLIGENT TRANSPORTAT	ON SYSTEMS	952
SURFACE TRANSPORTATION	RESEARCH	200
TRANSPORTATION & COMML	NITY SYSTEM PRESERVATION	500
TRANSPORTATION RESEARC	H - ENVIRONMENT	285
SURFACE TRANSPORTATION	PROJECTS	2,981
EMERGENCY RELIEF		572
MOTOR CARRIER SAFETY		2,889
TOTAL FY 2003 ALLOCATION	S	\$15,439

Hoover Dam Funding

Arizona was allocated \$5.9 million in Public Lands Hwy Grant funds for the Hoover Dam project during FY 2003. These funds were allocated directly to the Central Federal Lands Highway Division, which is administering the work on this project.

Hoover Dam Funding (Dollars in thousands)	
FY98 HIGH PRIORITY PROJECTS (Sec 1602)	\$4,518
FY99 HIGH PRIORITY PROJECTS (Sec 1602)	6,161
NATIONAL CORRIDOR (Sec 1118)	2,000
FY00 HIGH PRIORITY PROJECTS (Sec 1602)	7,789
PUBLIC LANDS DISCR (Sec 1115)	6,000
PUBLIC LANDS DISCR (Sec 1115)	4,000
NATIONAL CORRIDOR (Sec 1118)	2,000
MILITARY CONST BILL (PL 106-246)	3,000
FY01 HIGH PRIORITY PROJECTS (Sec 1602)	8,080
HOOVER DAM DEMO (Sec 378)	19,956
FY02 HIGH PRIORITY PROJECTS (Sec 1602)	7,804
PUBLIC LANDS DISCR (PL 107-87)	8,000
FY03 HIGH PRIORITY PROJECTS (Sec 1602)	7,755
FY03 PUBLIC LANDS HWY GRANT	5,913
FY03 NEVADA FEDERAL DEMO FUNDS**	4,967
TOTAL HOOVER DAM FUNDING	\$97,943

*Sec 1602 funds are included in Apportionments and are distributed over the 6 years of TEA-21. FY00 & FY01 include Sec 1602 RABA Apportionments received. **Federal allocation made to the State of Nevada

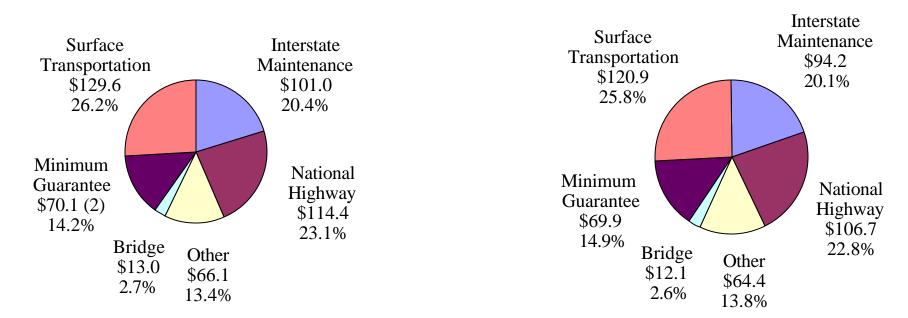
ARIZONA FEDERAL FUNDING SOURCES FY 2003

TOTAL OBLIGATION <u>AUTHORITY</u>

(\$494.2m) (1)

TOTAL APPORTIONMENTS

(\$468.2m)



(1) Obligation Authority is shown by program category although it is not limited to a specific program.

(2) Reflects Obligation Authority limitation on \$4.0m as noted on page 6.

NOTE: Total Obligation Authority does not include other miscellaneous allocations.

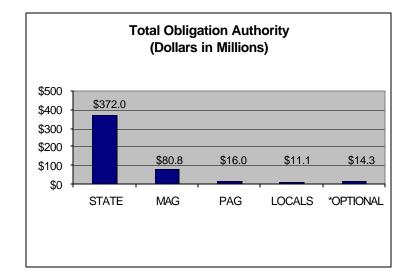
ARIZONA FEDERAL FUNDS DISTRIBUTION STATE, MARICOPA, PIMA AND LOCALS FY 2003

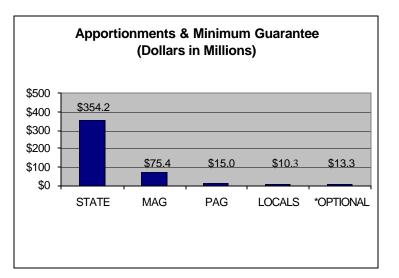
TOTAL OBLIGATION AUTHORITY

(\$494.2m)



(\$468.2m)





* Optional use of Transportation Enhancement, Safety and Bridge funds are available to Metropolitan Planning Organizations (MPOs) and Council of Governments (COGs) on a first come-first served basis

ARIZONA APPORTIONMENTS, OBLIGATION AUTHORITY & REIMBURSEMENTS (Includes Minimum Guarantee & High Priority Projects)

FEDERAL		OBLIGATION			ADDITIONAL	UNOBLIGATED
FISCAL	APPORTIONMENTS	AUTHORITY	TOTAL		OBLIGATION	BALANCE OF
YEAR	END FY 09/30	END FY 09/30 (1)	O.A. %	REIMBURSEMENTS	AUTHORITY	APPORTIONMENTS
1991-92	\$233,101,550	\$238,218,749	102.20%	\$152,300,073	\$8,168,587	
1992-93	252,834,626	221,392,942	87.56%	179,740,061	6,573,820	
1993-94	250,989,265	240,788,537	95.94%	245,913,123	8,324,000	
1994-95	265,186,888	252,757,024	95.31%	213,379,038	6,121,044	
1995-96	219,882,709	235,657,919	107.17%	232,645,266	5,737,471	
1996-97	300,114,264	* 282,854,998	94.25%	294,640,603	19,489,270	**
1997-98	352,565,695	318,639,756	90.38%	259,394,779	4,727,085	
1998-99	433,407,164	384,609,615	88.74%	432,737,810	2,389,596	
1999-00	475,048,758	* 418,113,461	88.01%	412,173,350	4,915,687	**
2000-01	521,578,989	466,560,234	89.45%	459,056,486	4,979,716	
2001-02	546,097,028	514,412,037	94.20%	459,409,075	9,046,298	
2002-03	468,201,715	494,189,012	105.55%	460,654,075	7,108,189	\$417,763,168

NOTE: DOES NOT INCLUDE OTHER ALLOCATIONS

(1) OBLIGATION AUTHORITY DATA INCLUDES ADDITIONAL OBLIGATION AUTHORITY RECEIVED THROUGH RE-DISTRIBUTION AFTER AUGUST 1ST.

* INCLUDES \$2,870,615 IN ADDITIONAL FY96 APPORTIONMENT BY THE U.S. TREASURY DEPARTMENT WHICH RESULTED IN CHANGES DUE TO REVISED FY 1994 HIGHWAY TRUST FUND INCOME STATEMENTS RECEIVED BY FHWA. FY00 INCLUDES \$2,632,692 FOR FY97 CORRECTION.

** INCLUDES \$12,007,562 CORRECTION BY THE U.S. TREASURY DEPARTMENT WHICH RESULTED IN CHANGES

FEDERAL-AID HIGHWAY PROGRAM CHARACTERISTICS

Fund	Weight	Apportionment Formulas	Period Available	Federal Share %	Transferability
Interstate Maintenance	33.33%	Total lane miles on Interstate System routes open to traffic in each State as a percent of the total of such lane miles in all States	FY + 3 Years	94.34	Up to 50% of apportionments may be transferred to NHS, STP, CMAQ and the Bridge program
	33.33%	Total vehicle miles traveled (VMT) on Interstate System routes open to traffic in each State as a percent of such VMT in all States			
	33.33%	Total of State's annual contributions to the Highway Trust Fund attributable to commercial vehicles as a percent of the total of such annual contributions by all States			
National Highway System	25%	Total lane miles of principal arterials (excluding Interstate System) in each State as a percent of total such principal arterial lane miles in all States	FY + 3 Years	94.30	Up to 50% of apportionments may be transferred to IM, STP, CMAQ and the Bridge program. Up to 100% may be transferred to STP, if approved by the Secretary and if sufficient notice & opportunity for public comment is given
	35%	Total vehicle miles traveled (VMT) on lanes of principal arterials (exc. Interstate System) in each State as a percent of total VMT on lanes of such principal arterials in all States			
	30%	Diesel fuel used on all highways in each State as a percent of diesel fuel used on all highways in all States			
	10%	Total lane miles of principal arterials in each State divided by total population in each State as a percent of such ratio for all States			

FEDERAL-AID HIGHWAY PROGRAM CHARACTERISTICS

Fund Surface Transportation Program	hi pe	Apportionment Formulas otal lane miles of Federal-aid ighways (FAH) in the State as a ercent of total FAH lane miles in l States	Period Available FY + 3 Years	Federal Share % 94.30	Transferability Transportation Enhancement set aside - up to 25% of the difference between the amount set aside for TE for the FY and the amount set aside for TE FY97 may be transferred to IM, CMAQ, NHS and Bridge
	la pe	otal vehicle miles traveled on anes of FAH in the State as a ercent of total VMT on lanes of AH in all States			Safety set aside - up to 25% of the difference between the remainder of the safety set aside for the FY- the optional safety funds- and the comparable amount for FY97 may be transferred to IM, CMAQ, NHS and Bridge
	to in la av	stimated tax payments attributable b highway users in the State paid ato the Highway Trust Fund in the test fiscal year for which data are vailable, as a percent of total such ayments by all States			
STP sub allocations		etains 10% set aside for Safety onstruction			No transfer provision of sub allocations (See above for Transportation Enhancement and Safety)
		etains 10% set aside for ransportation enhancements			
		etains set aside for urbanized areas ith populations over 200,000			
		etains the special rule for areas of ass than 5,000 population			

FEDERAL-AID HIGHWAY PROGRAM CHARACTERISTICS

				Federal	
		Apportionment	Period	Share	
Fund	Weight	Formulas	Available	%	Transferability
Bridge Program	total defic Guar	State's relative share of the cost to repair or replace ient highway bridges. anteed minimum of .25%, mum of 10%	FY + 3 Years	80.00	Up to 50% of apportionments may be transferred to IM, NHS, STP and CMAQ.
Congestion Mitigation & Air Quality Program	1 Popu	lation & severity of pollution	FY + 3 Years	94.30	Minor amount may be transferred if certain requirements are met.
Metropolitan Planning	each	o of urbanized population in State to the total nationwide nized area population	FY + 3 Years	80.00	No transfer provision
Planning & Research		of IM, NHS, STP, Bridge and AQ apportionments	FY + 3 Years	80.00	No transfer provision
Minimum Guarantee	least	res that each state receives at 90.5% return on its share of ibutions to the Highway Trust	Same as fund category to which funds are allocated	Program applicable	Can be expended on any eligible program

(Dollars in Millions)

PROGRAM DESCRIPTION	FY03 ARIZONA OBLIGATION <u>AUTHORITY</u>	FY03 NATIONAL <u>APPORTIONMENTS</u>
NATIONAL HIGHWAY SYSTEM - The National Highway System includes 163,000 miles of rural and urban roads serving major population centers, international border crossings, intermodal centers, intermodal transportation facilities and major trave destinations. Arizona's portion of the NHS includes 2,674 miles, which is made up of the Interstate System and other high traffic volume highways in the state. Funds can be used for construction, reconstruction, resurfacing, restoration and rehabilitation, and safety improvements.	r 1 f e	\$5,448.4
INTERSTATE MAINTENANCE - The Interstate Maintenance Program provides funding for resurfacing, restoring, rehabilitating and reconstructing routes on the Interstate System. The Interstate System is also part of the National Highway System.		\$4,337.3
SURFACE TRANSPORTATION PROGRAM - The STP Program provides flexible funding that may be used by states and local governments on any Federal-aid highway including NHS, bridge projects on any public road, transit capital projects and intracity and intercity bus terminals and facilities. A portion of funds reserved for rural areas may be spent on rural minor collectors.	, /	\$5,113.8
STP SET-ASIDE FOR SAFETY IMPROVEMENTS - Once the STP funds are allocated to the states, 10% of the amount is set-aside for safety construction activities (hazard elimination and railroad-highway crossing improvements).	<i><i><i>q</i>1010</i></i>	\$639.2

FY03 ARIZONA

OBLIGATION

FY03 NATIONAL

(Dollars in Millions)

PROGRAM DESCRIPTION

PROGRAM DESCRIPTION	AUTHORITY	APPORTIONMENTS
STP SET-ASIDE FOR TRANSPORTATION ENHANCEMENTS - Once the STP funds are allocated to the states, 10% of the amount is set-aside for transportation enhancement projects. Transportation enhancements are transportation related activities that are designed to strengthen the cultural, aesthetic and environmental aspects of the Nation's intermodal transportation system. The Transportation Enhancements Program provides for the implementation of a variety of non traditional projects, with examples ranging from the restoration of historic transportation facilities, bike and pedestrian facilities, to landscaping and scenic beautification, to the mitigation of water pollution from highway runoff.	\$13.0	\$639.2
MINIMUM GUARANTEE - The Minimum Guarantee provides funding to states on equity considerations. This includes specific shares of overall program funds and a minimum return on contributions to the Highway Account of the Highway Trust Fund. All states are guaranteed a minimum 90.5% share of Highway Trust Funds designated to their share.	\$70.1	\$2,800.0
CONGESTION MITIGATION AND AIR QUALITY IMPROVEMENT PROGRAM - The Congestion Mitigation and Air Quality Improvement Program funds projects and programs in air quality nonattainment and maintenance areas for ozone, carbon monoxide and small particulate matter which reduce transportation related emissions.	\$37.8	\$1,512.8

(Dollars in Millions)

PROGRAM DESCRIPTION	FY03 ARIZONA OBLIGATION <u>AUTHORITY</u>	FY03 NATIONAL <u>APPORTIONMENTS</u>
HIGH PRIORITY PROJECTS - This program authorized 1,850 High Priority projects throughout the country totaling over \$9.3 billion over a six-year period. The funds are allocated to the states by project according to an allocation schedule over the six-year period. The schedule begins with 11% the first year, 15% the second year, 18% the next two years and 19% the final two years.	\$11.8	\$1,766.8
HIGHWAY BRIDGE REPLACEMENT AND REHABILITATION PROGRAM - The Highway Bridge Replacement and Rehabilitation Program provides funds to assist the states in projects to replace or rehabilitate deficient highway bridges and to seismic retrofit bridges located on any public road.	\$13.0	\$3,703.2
SAFEY INCENTIVES (0.08 BAC) - Provides funding to states that have enacted 0.08 percent Blood Alcohol Concentration (BAC) as the legal limit for drunk driving offenses.	\$1.6	\$97.3
RECREATIONAL TRAILS PROGRAM - The Recreational Trails Program provides funds to develop and maintain recreational trails for motorized and nonmotorized recreational trail users.	s \$1.1	\$48.9

FY03 ARIZONA OBLIGATION

AUTHORITY

FY03 NATIONAL

APPORTIONMENTS

(Dollars in Millions)

PROGRAM DESCRIPTION

STATE PLANNING AND RESEARCH PROGRAM - Planning of future highway \$9.7 \$498.9 programs and local public transportation systems. Research, development and technology transfer activities necessary in connection with the planning, design, construction and maintenance of highway, public transportation and intermodal transportation systems. These funds are a 2 percent set-aside from certain Federal-aid funds apportioned to a state. **METROPOLITAN PLANNING FUNDS** - Metropolitan Planning funds are available \$41 \$194.8 Metropolitan Planning Organizations (MPOs) to carry out the metropolitan for transportation planning process required by Title 23, United States Code, including development of metropolitan area transportation plans and transportation improvement programs. *NATIONAL CORRIDOR PLANNING AND DEVELOPMENT PROGRAM & \$6.0 \$140.0 **COORDINATED BORDER INFRASTRUCTURE PROGRAM -** TEA-21 authorized

\$140 million for each of fiscal years 1999-2003 for the National Corridor Planning and Development and Coordinated Border Infrastructure Programs. Allocations are made to states to coordinate planning, design and construction of corridors of national significance, economic growth and international or interregional trade.

(Dollars in Millions)

PROGRAM DESCRIPTION

OBLIGATIONFY03 NATIONAL<u>AUTHORITY</u><u>APPORTIONMENTS</u>

FY03 ARIZONA

*MOTOR CARRIER SAFETY ASSISTANCE PROGRAM - The objective of the MCS Assistance Program is to reduce the number and severity of accidents and hazardous material incidents involving commercial motor vehicle through state implementation of a balanced program of enforcement, education and crash data analysis. A portion of the annual authorization is earmarked for grants. The remaining funds are allocated by formula to the states.	\$2.9	\$161.0
*INTELLIGENT TRANSPORTATION SYSTEM - TEA-21 authorized a Technology Deployment Initiative and Partnerships Program to significantly accelerate the adoption of innovative technologies by the surface transportation community. The Research and Development program is to carry out a comprehensive program of intelligent transportation system research, development and operational tests of intelligent vehicles and intelligent infrastructure systems.	\$1.0	\$109.1
*AUTHORIZATION TO STATES WITH INDIAN RESERVATIONS - Section	\$0.4	\$1.3

1212(d) of TEA-21 provides additional funding for states that have within their boundaries all or part of an Indian reservation having a land area of 10,000,000 acres or more. The only Indian reservation meeting this criterion is the Navajo Nation Reservation in Arizona, New Mexico and Utah. The available funds are equally divided among the three states. Each county within any of these three states, that has a public road that meets certain criteria, is eligible to apply for the funds.

(Dollars in Millions) <u>PROGRAM DESCRIPTION</u>	FY03 ARIZONA OBLIGATION <u>AUTHORITY</u>	FY03 NATIONAL <u>APPORTIONMENTS</u>
*LOCAL TECHNICAL ASSISTANCE PROGRAM - The purpose of this program is to provide training and technical assistance to rural, small urban and tribal governments on roads, bridges and public transportation. Under TEA-21, LTAP received \$7 million contract authority for FY 1998 and 99, \$8 million for FY 2000, \$9 million for FY 2001 and \$10 million for FY 2002 and 03.		\$10.0
*MISCELLANEOUS ALLOCATIONS - Minority Business Program \$466k, Emergency Relief \$572k, Tax Evasion 7k, Transportation Communication \$3m and other Transportation Projects \$985k.		N/A

*Formula allocations